

## THE BIOLOGICAL OPTIMAL LEVEL OF THE ARAFURA SHRIMP FISHERY

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### ABSTRACT

This paper briefly describes the past development of the shrimp fishery in the Arafura Sea, including intensity of illegal fishing, and presents the impact of increasing fishing pressure on the quantity of catch and biomass. The maximum sustainable yield and the optimum fishing effort are estimated. Estimate of catch losses caused by illegal fishing is also presented.

**KEYWORDS:** shrimp fishery, illegal fishing, maximum sustainable yield

### INTRODUCTION

Arafura Sea is one of the most productive fishing grounds in Indonesia. The shallow waters of this fishing ground are highly productive (Bailey *et al.*, 1987), as this area is regularly enriched by nutrient rich upwelling and nutrient inputs from river flow. The Arafura Sea is one of the few areas within the Indonesian EEZ where nutrient rich upwelling occurs. In the Banda and in the Arafura Seas upwelling develops under the influence of the southeast monsoon (Wyrki, 1961). Meanwhile, water mass flowing in the large rivers carries nutrient into the Arafura Sea from the dense forest in the hinterland of Papua during rainy season. Nutrient is also transported to the Arafura Sea from the dense mangrove area along the west coast of Papua (Sadhotomo *et al.*, 2003).

The stock size of shrimps in the Arafura Sea was estimated to be about 45% of the total size of shrimp stocks in Indonesia (Indonesian Ministry of Marine Affairs and Fisheries of Indonesia, 2006). The trawlable area for shrimp fishing in the Arafura Sea was about 74,000 km<sup>2</sup>, with water depths ranging from 10-50 m (Naamin, 1984; Sadhotomo *et al.*, 2003). The commercial fishing operation targeting shrimps in the Arafura Sea was started in the early 1970s after the findings rich shrimp stocks and the introduction of the double rigged shrimp trawl in that fishing area during the late 1960s, prompted by strong international demand for shrimp (Bailey *et al.*, 1987). Trawl became one of the main fishing gears in Indonesia as it was the most productive fishing gear for demersal fisheries.

The fishing capacity of trawl fleet in the Arafura Sea was continuously developed. This has substantially reduced the abundance of demersal stocks in this area. Naamin (1984); Badrudin *et al.* (2002) estimated optimal effort required to produce optimal yield from the utilisation of the shrimp stock in the Arafura Sea. Meanwhile, Widodo *et al.* (2001)

evaluated the development of demersal fishery, including shrimp fishery, in the Arafura Sea and concluded that the stocks of demersal fishes and shrimps in this area were over exploited. The over exploitation of shrimp stock in the Arafura Sea has threatened sustainability of these resources (Widodo *et al.*, 2001).

The condition of the Arafura shrimp fishery had been worsened by illegal fishing practices undertaken by Indonesians and foreigners resulting in economic losses and a fishery management failure. However, studies undertaken previously did not taken into account the magnitude of the illegal fishing practices in the assessment of shrimp stock and the optimal fishing effort. If the level of illegal fishing practice was substantial, the result of assessment would be bias, and management measures formulated on the basis of the assessment would be misleading.

Therefore, this study estimated the intensity of illegal fishing practice in the Arafura shrimp fishery. The result of this estimation then used to assess the optimal utilisation of shrimp stock in the Arafura Sea and the impact of the illegal fishing on the fishery.

### MATERIALS AND METHODS

Data used in this article consist of the number of shrimp trawlers and fish trawlers, and the catch of shrimps per unit vessel, during the year 1996-2005. Fishing power of the fish trawler to catch shrimps was about 25% of the shrimp trawler. Therefore, fishing effort in the Arafura shrimp fishery was standardized in the number of shrimp trawlers. Sources of data on the number of fishing vessels holding fishing license were (i) the statistic of Indonesian-flag and Foreign-flag Fishery Vessels (Directorate General of Fisheries, 1998), (ii) Indonesian Fisheries Statistic (Directorate General of Fisheries 1999, 2000; Directorate General of Capture Fisheries, 2001), and (iii) various

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unpublished records of data on permitted fishing vessels in 1999-2005, from the Directorate of Business Services of the Directorate General of Capture Fisheries. Meanwhile, data on the catch of shrimps per unit shrimp trawler were from the Indonesian Shrimp Fishery Association.

Analysis undertaken on the basis of the Schaefer (1957) production model. The model is also discussed in Clark (1976). The equations of the model used here are as follows:

Natural population growth function:  
 $G(x)=r.x.(1-x/K)$  ..... (1)

Biomass function:  
 $x=K-(q.K/r).E$  ..... (2)

Production function:  
 $h=(q.K).E-(q^2.K/r).E^2$  ..... (3)

Catch per unit effort function:  
 $U=(q.K)-(q^2.K/r).E$  ..... (4)

- where:
- x = the stock biomass
  - r = the natural growth rate of population
  - q = catchability coefficient
  - K = the environmentally limited maximum biomass or carrying capacity
  - E = fishing effort
  - H = Yield or total catch

Maximum sustainable yield and fishing effort to produce maximum sustainable yield ( $E_{MSY}$ ) can be estimated by using the following equations:

$MSY=r.K/4$  ..... (5)

$E_{MSY}=r/2q$  ..... (6)

Biological parameters r, K, and q were estimated using the value of coefficients a and b of the catch per unit effort function as follows:

$U=a-b.E$  ..... (4a)

Coefficients a and b of this equation were estimated by ordinary least square. Then, a method developed by Fox (1975) was used to estimate parameters q, r, and K as follows:

$q_t = \ln \left| \frac{z_t U_t^{1/m}}{z_{t-1} U_{t-1}^{1/m}} \cdot \frac{1}{b} \right| / \frac{1}{b} \quad / \quad z_t^m \quad z_{t-1}^m \quad \dots \dots \dots (7)$

- where:
- $q_t$  = estimated catchability coefficient in year t
  - $z_t = -a/b - (E_t + E_{t+1})/2$
  - $U_t$  = catch per unit effort in year t
  - m = constant parameter with a value of 2 for the Schaefer model
  - $E_t$  = fishing effort in year t

The average catchability coefficient over n years (q), parameters K, and r were estimated as follows:

$q = \exp \left[ \frac{\sum_{t=1}^{n-1} \ln | q_t |}{n-1} \right]$  ..... (8)

$K=a/q$  ..... (9)

$r=q.a/b$  ..... (10)

As shrimp stock in the Arafura sea was also fished by vessels operated illegally, the number of those vessels was estimated on the basis of the data on illegal fishing practices in the year 2003-2008 from the Directorate General of Fisheries Surveillance. A trend analysis was undertaken to estimate the intensity of illegal fishing in the Arafura shrimp fishery. The relationship between the percentage of the number of fishing vessels operated without license in year t and the corresponding year was analysed using selected equation as follows:

$y_t=a_0+a_1.t+a_2.t^2+a_3.t^3$  ..... (11)

- where:
- $y_t$  = the percentage of the number of fishing vessels operated without license in year t
  - t = the year, 6 for 1996, ..., and 18 for 2008

The number of illegal fishing vessels was estimated by using the following equation:

$V_{fit}=[\{100/(100-y_t)\}-1]*V_{fit}$  ..... (12)

- where:
- $V_{fit}$  = the number of permitted fishing vessels operating fish trawl in year t
  - $V_{fit}$  = the number of fishing vessels operating fish trawl without license in year t



RESULTS AND DISCUSSION

Results

Development of Fishing Fleet

The main fishing gear to utilize shrimp resources in the Arafura Sea was the double rigged trawl. This fishing gear was introduced to exploit shrimp resources in the Arafura Sea in early 1970. The fishing operation of shrimp trawlers was concentrated in the waters along the western coast of Papua, and the waters around Aru and Dolak Islands, as shown

by the recorded tracks of the vessels presented in Appendix 1. Another gear was the otter trawl, even though the main target of this gear was fish stocks.

The development of fleet permitted to catch shrimps in the Arafura Sea is shown in Figure 1. The total number of shrimp trawlers had increased from 168 unit in 1986 to 526 units in 2000, then declined to 301 units in 2005. Meanwhile, the number of vessels operating fish trawl increased from seven units in 1986 to 805 units in 2001, then declined to 781 units in 2005 (Figure 1).

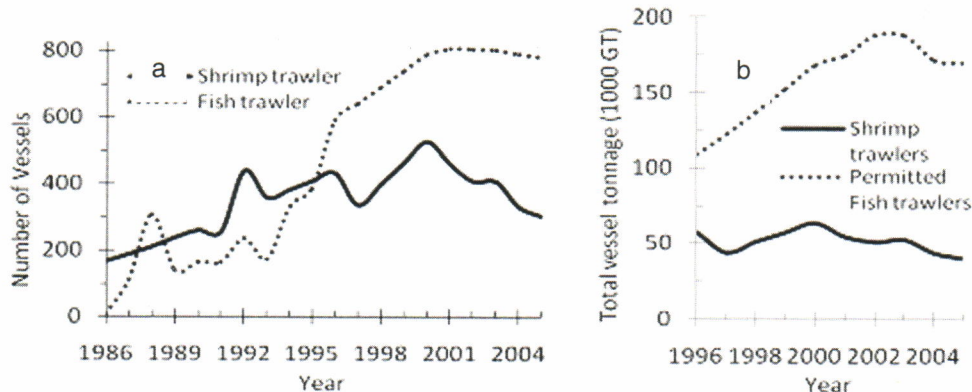


Figure 1. (a) The number of trawl vessels granted license to operate in Arafura Sea in 1986-2005 and (b) their total tonnage during 1996-2005.

The average size of shrimp trawlers granted fishing license was relatively stable at about 130 GT during the year 1996-2005. Meanwhile, the average size of fish trawlers operated legally in Arafura Sea increased from 184 GT in 1996 to 218 GT in 2005.

There was illegal fishing practices in Arafura shrimp fishery that has been conducted before 1996. The highest intensity of the illegal fishing practices in this area, as informed by the Indonesian shrimp

fishery association and some skippers, occurred in the year 1999-2000. The Association estimated that the intensity of illegal fishing in 1996 was similar to the intensity in 2004. A guesstimate of the number of fishing vessels operated in the Arafura Sea without license was about 5% of the total number of vessels targeting shrimp stock in 1996. Meanwhile, the proportion of the number of fishing vessels operated without fishing license in Arafura Sea was about 17% in 2003 (Figure 2).

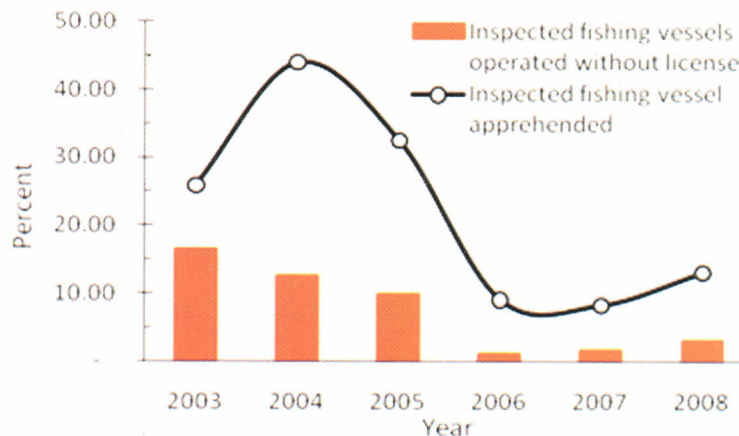


Figure 2. The proportion of fishing vessels inspected by the MOMAF's Fisheries Surveillance Vessels that involved in illegal fishing and had been apprehended, and the proportion of the inspected fishing vessels that were found to fish without license, 2003-2008.

The trend of the intensity of illegal fishing in the Arafura shrimp fishery, as indicated by the percentage of the number of fishing vessels operated without license, was represented by the following equation:

$$y = 0.1122t^3 - 4.922t^2 + 60.695t - 208.418$$

$$(3.235)^* (3.469)^* (3.678)^* (3.692)^* \dots$$

(13)

$R^2 = 0.936$ ; \*t-statistics in the parentheses are significant at  $P < 0.05$

By using equation (13), the proportion of the fishing vessels operated in the Arafura Sea without license and the number of these illegal fishing vessels were estimated and presented in Appendix 2 and graphically shown in Figure 3. The highest percentage of the number of fishing vessels operated without license was estimated to be 28.3% in 2000 (Figure 3a). Therefore, the number and the total vessel tonnage of this illegal fishing vessels in 2000 was about 312 vessels and 66,700 GT, respectively (Figure 3b). The intensity of the illegal fishing decreased to the minimum by 2006.

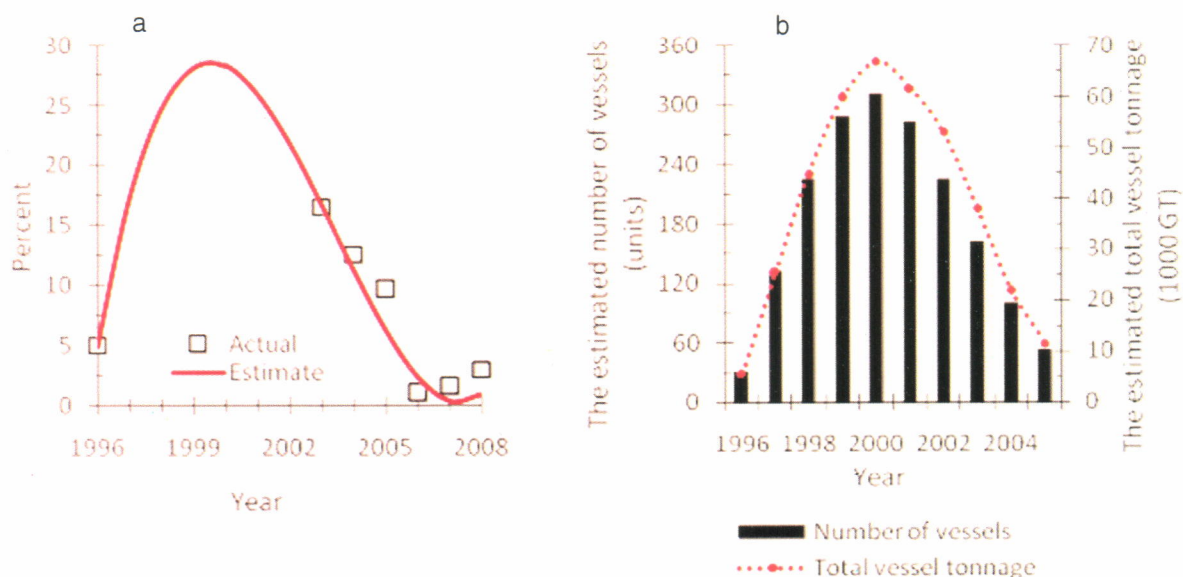


Figure 3. (a) the proportion of the vessels operating fish trawl without license in 1996-2008 and (b) the estimated number and the total tonnage of vessels operating fish trawl without license in 1996-2005, in the Arafura Sea.

#### Development of Fishing Effort, Catch Per Unit Effort and Total Catch

As shown in Appendix 3 the total fishing effort increased to the maximum (equal to 801 shrimp trawler units) in 2000, then continuously declined to 509 units in 2005 (Figure 4a). On the contrary, the observed catch per unit effort decline to the minimum (about 57.5 tonnes/vessel/year) in 2000, then increased to 89.5 tonnes/vessel/year in 2005. The relationship between the catch per unit effort (U) and the fishing effort (E) in the Arafura shrimp fishery was significantly represented by the following equation:

$$U = 148,970 - 0.121 E$$

$$(20.377)^{**} (10.617)^{**}$$

$R^2 = 0.934$ ; \*\* t-statistics in the parentheses are significant at  $P < 0.001$ .

The estimated catch per unit effort was also at the minimum (about 51.9 tonnes/vessel/year) in 2000. Meanwhile, the estimated catch per unit effort in 2005 was about 87.1 tonnes/vessel/year (Figure 4b).

The biological parameters  $q$ ,  $K$ , and  $r$ , estimated on the basis of the value of the coefficients of Equation (15), are presented in Table 1.



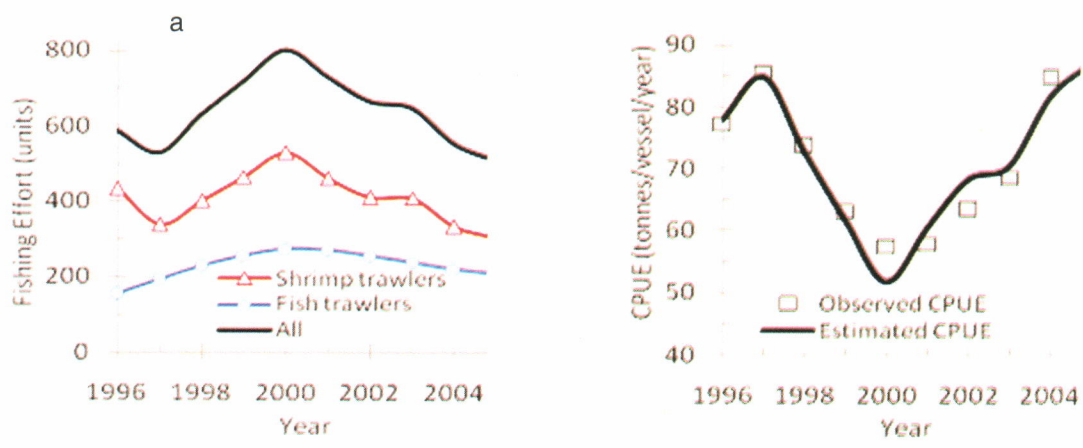


Figure 4. (a) The fluctuation of fishing effort and (b) catch per unit effort in the Arafura shrimp fishery, 1996-2005.

Table 1. The value of biological parameters of population growth and production of shrimp stock in the Arafura Sea

Parameter	Value
q	0.001383
K	107,752
r	1.7021

The vessel productivity of fishing vessels in the Arafura shrimp fishery, as indicated by the catch per unit effort, decreased with increasing fishing effort (Figure 5a). Similarly, the shrimp biomass (x) in the Arafura Sea also decreased with increasing fishing effort (Figure 5b). The relationship between shrimp biomass and fishing effort in the Arafura shrimp fishery was represented by the following equation:

$x=107,752-87.521 E \dots\dots\dots (15)$

An increase in fishing effort decreased the stock abundance or biomass of shrimps in the Arafura Sea (Figure 5b). Changes in the shrimp biomass results in different natural growth rate of shrimp stock  $[G(x)]$  as represented by the following equation:

$G(x)=1.702 x (1-x/107,752) \dots\dots\dots (16)$

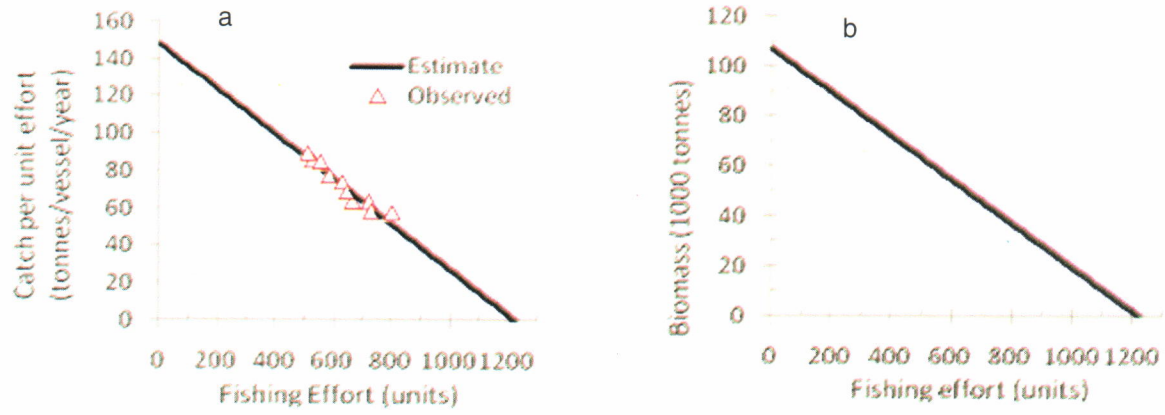


Figure 5. The relationships between (a) shrimp catch per unit effort and fishing effort and (b) shrimp biomass and fishing effort in the Arafura shrimp fishery.

In early development of the fishery, increasing fishing effort decreased the shrimp biomass (Figure 5b), which in turn, increased the natural biomass growth rate (Figure 6a). The natural growth rate of shrimp stock increased to the maximum rate with

further decrease in the biomass or stock size (Figure 6a), resulting from further increase in the fishing effort. After reaching the maximum rate, decreasing the biomass resulted in lower growth rate (Figure 6a).

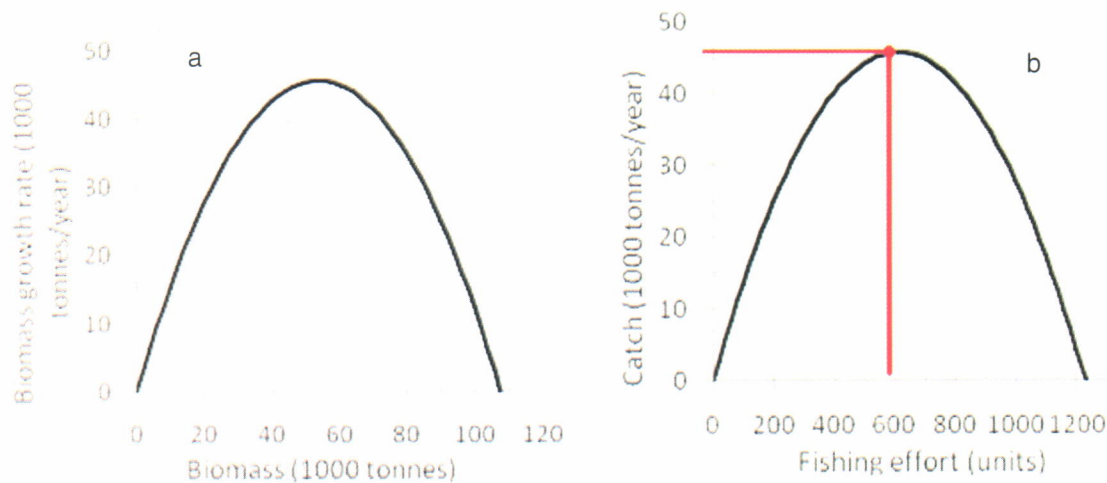


Figure 6. The relationships between (a) biomass growth rate and biomass and (b) shrimp catch and fishing effort in the Arafura shrimp fishery.

Similarly, the catch or yield increased to the maximum level with increasing fishing effort (Figure 6b). After attaining the maximum sustainable yield, increasing fishing effort resulted in lower catch. The relationship between the quantity of catch and fishing effort in the Arafura shrimp fishery was as follows:

$$h=148,970 E-0.121 E^2 \dots\dots\dots (17)$$

The estimated optimal levels of fishing effort, biomass, harvest, and catch per unit effort in the Arafura shrimp fishery are presented in Table 2. The maximum sustainable yield of the shrimp stock in the Arafura Sea was about 45,850 tonnes/year resulting from the operation of 616 units of shrimp trawlers, this was the biologically optimal level of fishing effort ( $E_{MSY}$ ).

Table 2. Fishing effort, biomass, harvest, and catch per unit effort in the Arafura shrimp fishery in various years and their estimated biological optimal levels

Units		Status of shrimp fishery			SIUP 2007 and estimated impacts	Biological optimal level
		year 2000	year 2005	year 2007		
Shrimp trawlers	Vessels	526	301	341	440	
Fish trawlers	Vessels	789	781	500	1112	
Illegal vessels	Vessels	316	61	9		
Fishing effort	standard vessels	801	509	468	718	616
Biomass	Tonnes	37,628	63,170	66,779	44,912	53,876
Harvest	tonnes/year	41,681	44,487	43,221	44,582	45,851
CPUE	tonnes/vessel	52.0	87.3	92.3	62.1	74.5

The actual fishing effort of fishing fleet operated in the Arafura shrimp fishery, taking into account fishing vessels operated illegally, was higher than the  $E_{MSY}$  during 1998-2003. In 2003, the effort was 647 units. Meanwhile, the lowest and the highest ones were 628 units in 1998 and 801 units in 2000, respectively (Figure 4a). Therefore, it could be concluded that the Arafura Sea shrimp biomass was over exploited during that period. As consequences, the *catch per unit effort* was lower than the *catch per unit effort* at maximum sustainable yield (Figure 5a), and the yield was lower than the maximum sustainable yield (Figure 6b). During 2004-2007, the

shrimp stock in the Arafura Sea was biologically under exploited as operated fishing effort declined to the levels lower than the  $E_{MSY}$  (Figure 4a).

The operation of fishing vessels without license created two kinds of direct losses, namely a decrease in the catch of shrimps landed by permitted vessels and a decrease in the domestic supply of fishes. In 2003, total fishing effort was 647 vessels producing 45.7 thousand tonnes of shrimps (Table 3). However, 2.9 thousand tonnes of shrimps was taken away by 41 vessels that was operated illegally, without fishing license. They could export the catches directly from



fishing ground to the market overseas. This resulted in a decrease in the domestic supply of shrimps. Meanwhile, 606 vessels holding fishing license landed 42.8 thousand tonnes of their catches in Indonesian ports before exportation. If illegal fishing practice did not exist and shrimp stock was utilised by permitted vessels only, that was 606 units, this vessels would land 45.8 thousand tonnes of shrimps. A decrease in the catch of shrimps landed by permitted vessels, amounting of about three thousand tonnes in 2003, was an impact of additional fishing pressure resulting from the operation of illegal fishing vessels that caused shrimp stock depletion.

The fishing effort in the Arafura shrimp fishery could increase again to the level higher than the  $E_{MSY}$  as the Indonesian Directorate General of Capture Fisheries had issued a number of fishing allocation certificates (Surat Ijin Usaha Perikanan) to provide fishing companies with additional fishing allocation. By 2007, the total fishing allocation that had been provided to the fishing companies consisted of 440 shrimp trawlers and 1112 fish trawlers (Directorate General of Capture Fisheries, 2007) that could result in 718 units of fishing effort, the level higher than the  $E_{MSY}$ . In 2007, only 341 shrimp trawlers and 500 fish trawlers had been operated (Directorate General of Capture Fisheries, 2007), resulting in 466 units of fishing effort. An amount of 252 units was latent effort that would increase fishing effort to 718 units when new fishing allocation consisting of 99 shrimp trawlers and 612 fish trawlers were operated. If fishing effort was 718 units, biomass, *catch per unit effort*, and harvest would decrease to the levels lower than their optimal levels (Table 2).

## Discussion

Arafura Sea is the most important fishing ground for shrimp fishery in Indonesia, as it is very productive area for shrimp fishery that attracted fishers to operate in this area for fishing either in legal or illegal ways. The optimal catch of penaeid shrimps resulting from the Arafura Sea as estimated in this study was about 45.850 tonnes/year. It is close to the optimal level of the penaeid catch stated in the Decree of Agriculture Minister number No.995 of 1999, that is 43,100 tonnes per year. The difference between those two values is 6.4%. The difference may be caused by the inclusion of the fishing effort of illegal trawlers in the estimation of optimal catch undertaking in this study.

The total variability of annual catches harvesting from certain stocks is affected not only by fishing effort variations but also by environment variations (Freon, 1986). The result of a study conducted by Purwanto

(1997), using modified von Bertalanffy growth model, showed that growth of *Penaeus monodon* was affected by various environmental variables, namely salinity, water temperature, and water transparency. Meanwhile, Okey & Poloczanska (2008), from their review, identify that there are likely to be significant climate change impacts on the biological, economic, and social aspects of prawn fisheries of northern Australia. As the study presented here did not take into account environmental variables that may affect the catch of shrimps from Arafura Sea, it is suggested to incorporate the environmental variables into the model used in the future assessment of shrimp stock in the Arafura Sea.

The result of this study also shows the positive impact of the improvement on the fisheries management undertaking by the Indonesian Government during 2000-2005. The improvement covered activities to improve fisheries licensing services, to re-register all fishing licenses and to increase fisheries surveillance capacity and activity, and law enforcement. The objectives of this activities were minimising the number of illegal fishing vessels operated by Indonesian fishing companies and minimising the intensity of illegal fishing practices in the Indonesian waters in order to optimise the utilisation of fishery resources for Indonesians' welfare. Therefore, the number and the total tonnage of the shrimp trawl and fish trawl vessels that could be granted fishing licences decreased during year 2001-2005. The intensity of the illegal fishing practices also decreased during that period. The decrease in illegal fishing practices decreased catch losses. Consequently, productivity of fishing vessels, as indicated by catch per unit effort, increased considerably. Unfortunately, the intensity of illegal fishing practices by foreign vessels increased since 2007. This was a coincidence that the Government of Indonesia did not renew fishing licenses for foreign vessels since 2007. However, this problem could be solved by appropriate tactic and strategy on fisheries surveillance and consistent law enforcement.

Further improvement on fisheries management especially on the management of licensing services should be undertaken to avoid the over allocation on fishing capacity, as happened in 2007, in order to avoid possible over exploitation on shrimp stock. This improvement would cover at list the data and information management and the decision mechanisms. When deciding the amount of vessels that would be granted licences to harvest shrimps, however, the impact on other species should be taken into account, as species composition of catches resulting from the operation of shrimp trawlers and

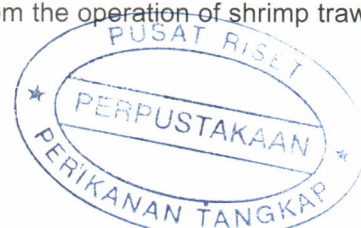


Table 3. Fishing effort, estimated quantity of catches, and estimated catch losses as an impact of illegal fishing operation in the Arafura shrimp fishery, 2003-2008

Year	Fishing effort (units <sup>1)</sup> )			Estimated quantity of catches (tonnes)			Estimated catch losses (tonnes)			
	Permitted vessels	Illegal vessels	Total	Landed by permitted vessels	Landed by illegal vessels	Total catches landed by permitted and illegal vessels	If shrimp stock utilised by permitted vessels only	Caused by stock depletion as an impact of illegal fishing	Taken by illegal fishing	Total catch losses
2000	723	78	801	37,625	4,057	41,681	44,449	6,824	4,057	10,881
2001	659	71	730	39,966	4,297	44,264	45,621	5,654	4,297	9,951
2002	609	57	665	41,682	3,870	45,553	45,846	4,163	3,870	8,034
2003	606	41	647	42,868	2,866	45,734	45,841	2,973	2,866	5,839
2004	528	25	554	43,311	2,074	45,386	44,929	1,617	2,074	3,691
2005	496	13	509	43,339	1,148	44,487	44,128	789	1,148	1,937
2006	481	6	487	43,323	527	43,850	43,664	340	527	867
2007	466	2	468	43,023	198	43,221	43,144	121	198	320
2008	418	3	421	40,982	305	41,287	41,140	158	305	463

Remarks: <sup>1)</sup> Standardised in the number of shrimp trawlers



fish trawlers consists of shrimps and demersal fishes (Widodo *et al.*, 2001). The optimal number of vessels that would be granted fishing licences to operate in the Arafura Sea could be estimated by using a multispecies multigear fishery model, in which the result of this study could be incorporated.

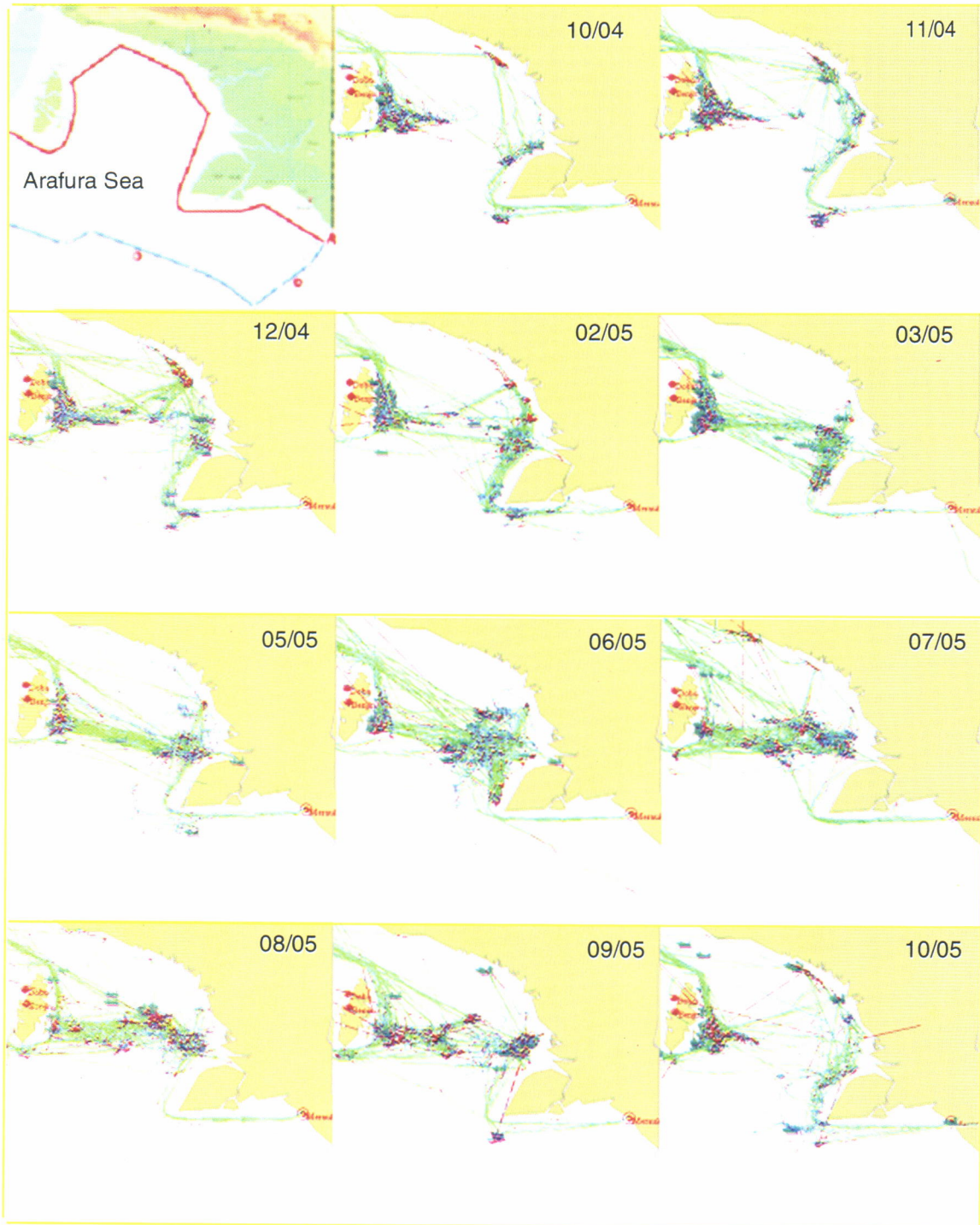
## CONCLUSIONS

1. On the basis of the result of the analysis shows, it can be concluded that the maximum sustainable yield of the shrimp stock in the Arafura Sea was about 45,850 tonnes/year resulting from the operation of 616 units of shrimp trawlers. Although, the Arafura shrimp stock were over exploited in 2000, as an impact of mis-management and illegal fishing practices, the improvement on the fisheries management undertaking by the Indonesian Government during 2000-2005 had resulted in the positive impact. In 2007, the shrimp stock had recovered from over exploitation. However, fishing effort in the Arafura shrimp fishery could increase again to the level higher than the optimal level as total fishing allocation in SIUP that had been provided to the fishing companies was higher than the optimal allocation (over allocation) by 2007.
2. Further improvement on fisheries management especially on the management of licensing services should be undertaken to avoid the over allocation in order to avoid possible over exploitation on shrimp stock.

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Appendix 1. The tracks of the operation of shrimp trawlers in Arafura Sea, as recorded by VMS facilities, October 2004 until October 2005





Appendix 2. The proportion of the vessels operating fish trawl without license, and the number of fish trawlers with and without license in the Arafura Sea, 1996-2005

Year	Percentage of fishing vessels operated without license	Number of vessels permitted to operate fish trawl (units)	Estimated number of illegal fish trawlers (units)	Total number of fish trawlers operated (units)
1996	4.91	593	31	624
1997	17.12	642	133	775
1998	24.60	691	225	916
1999	28.09	740	289	1,029
2000	28.33	789	312	1,101
2001	26.05	805	284	1,089
2002	21.97	803	226	1,029
2003	16.83	801	162	963
2004	11.37	789	101	890
2005	6.31	781	53	834

Appendix 3. Effort and catch per unit effort in the Arafura shrimp fishery, 1996-2005

Year	Number of vessels (units)		Fishing effort <sup>1)</sup> (units)			Catch of shrimps per unit effort (tonnes/year)
	Shrimp trawlers	Fish trawlers	Shrimp trawlers	Fish trawlers	Total	
1996	431	624	431	156	587	77.20
1997	336	775	336	194	530	85.50
1998	399	916	399	229	628	73.70
1999	463	1,029	463	257	720	63.09
2000	526	1,101	526	275	801	57.49
2001	458	1,089	458	272	730	57.89
2002	408	1,029	408	257	665	63.41
2003	406	963	406	241	647	68.54
2004	331	890	331	223	554	84.80
2005	301	834	301	208	509	89.53

Remarks: <sup>1)</sup> Standardized in shrimp trawler units; fishing power of fish trawlers = 0.25 of the fishing power of shrimp trawler

